## 108TH CONGRESS 1ST SESSION

# S. 733

To authorize appropriations for fiscal year 2004 for the United States Coast Guard, and for other purposes.

## IN THE SENATE OF THE UNITED STATES

March 27, 2003

Ms. Snowe introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

## A BILL

To authorize appropriations for fiscal year 2004 for the United States Coast Guard, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Coast Guard Author-
- 5 ization Act of 2003".
- 6 SEC. 2. TABLE OF CONTENTS.
- 7 The table of contents for this Act is as follows:
  - Sec. 1. Short title.
  - Sec. 2. Table of contents.

### TITLE I—AUTHORIZATION

- Sec. 101. Authorization of appropriations.
- Sec. 102. Authorized Levels of military strength and training.

## TITLE II—COAST GUARD PERSONNEL, FINANCIAL, AND PROPERTY MANAGEMENT

- Sec. 201. Enlisted member critical skill training bonus.
- Sec. 202. Amend limits to the number and distribution of officers.
- Sec. 203. Expansion of Coast Guard housing authorities.
- Sec. 204. Property owned by auxiliary units and dedicated solely for auxiliary use.
- Sec. 205. Coast Guard auxiliary units as instrumentalities of the United States for taxation purposes.

## TITLE III—LAW ENFORCEMENT, MARINE SAFETY, AND ENVIRONMENTAL PROTECTION

- Sec. 301. Marking of underwater wrecks.
- Sec. 302. Ports and waterways partnerships/cooperative ventures.
- Sec. 303. Reports from charterers.
- Sec. 304. Revision of temporary suspension criteria in suspension and revocation cases.
- Sec. 305. Revision of bases for suspension and revocation cases.
- Sec. 306. Removal of mandatory revocation for proved drug convictions in suspension and revocation cases.
- Sec. 307. Records of merchant mariner's documents.
- Sec. 308. Exemption of unmanned barges from certain citizenship requirements.
- Sec. 309. Increase in civil penalties for violations of certain bridge statutes.
- Sec. 310. Civil penalties for failure to comply with recreational vessel and associated equipment safety standards.
- Sec. 311. Oil spill liability trust fund; emergency fund.
- Sec. 312. Law enforcement powers.
- Sec. 313. Correction to definition of Federal law enforcement agencies in the Enhanced Border Security and Visa Entry Reform Act of 2002.

#### TITLE IV—MISCELLANEOUS

- Sec. 401. Conveyance of lighthouses.
- Sec. 402. Loran-C.

## 1 TITLE I—AUTHORIZATION

### 2 SEC. 101. AUTHORIZATION OF APPROPRIATIONS FOR FIS-

- 3 **CAL YEAR 2004.**
- 4 There are authorized to be appropriated for necessary
- 5 expenses of the Coast Guard for fiscal year 2004 the fol-
- 6 lowing amounts:
- 7 (1) For the operation and maintenance of the
- 8 Coast Guard, \$4,729,000,000, of which \$25,000,000

- shall be derived from the Oil Spill Liability Trust Fund.
- (2) For the acquisition, construction, rebuild-ing, and improvement of aids to navigation, shore and offshore facilities, vessels, and aircraft, includ-ing equipment related thereto, \$775,000,000 to re-main available until expended, of which \$20,000,000 shall be derived from the Oil Spill Liability Trust Fund to carry out the purposes of section 1012(a)(5) of the Oil Pollution Act of 1990.
  - (3) For research, development, test, and evaluation of technologies, materials, and human factors directly relating to improving the performance of the Coast Guard's mission in support of search and rescue, aids to navigation, marine safety, marine environmental protection, enforcement of laws and treaties, ice operations, oceanographic research, and defense readiness, \$22,000,000, to remain available until expended, of which \$3,500,000 shall be derived from the Oil Spill Liability Trust Fund.
  - (4) For retired pay (including the payment of obligations otherwise chargeable to lapsed appropriations for this purpose), payments under the Retired Serviceman's Family Protection and Survivor Benefit Plans, and payments for medical care of retired

- personnel and their dependents under chapter 55 of title 10, United States Code, \$1,020,000,000, to remain available until expended.
  - (5) For environmental compliance and restoration at Coast Guard facilities (other than parts and equipment associated with operations and maintenance), \$17,000,000, to remain available until expended.
  - (6) For alteration or removal of bridges over navigable waters of the United States constituting obstructions to navigation, and for personnel and administrative costs associated with the Bridge Alteration Program—
- 14 (A) \$16,000,000, to remain available until 15 expended; and
- 16 (B) \$2,000,000, to remain available until 17 expended, which may be utilized for construc-18 tion of a new Chelsea Street Bridge over the 19 Chelsea River in Boston, Massachusetts.
- 20 SEC. 102. AUTHORIZED LEVELS OF MILITARY STRENGTH
- 21 AND TRAINING.
- 22 (a) End-of-Year Strength for Fiscal Year 23 2004.—The Coast Guard is authorized an end-of-year 24 strength of active duty personnel of 45,500 as of Sep-
- 25 tember 30, 2004.

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1	(b) Training Student Loads for Fiscal Year
2	2004.—For fiscal year 2004, the Coast Guard is author-
3	ized average military training student loads as follows:
4	(1) For recruit and special training, 2,250 stu-
5	dent years.
6	(2) For flight training, 125 student years.
7	(3) For professional training in military and ci-
8	vilian institutions, 300 student years.
9	(4) For officer acquisition, 1,150 student years
10	TITLE II—COAST GUARD PER-
11	SONNEL, FINANCIAL, AND
12	PROPERTY MANAGEMENT
13	SEC. 201. ENLISTED MEMBER CRITICAL SKILL TRAINING
14	BONUS.
15	(a) In General.—Chapter 11 of title 14, United
16	States Code, is amended by adding at the end the fol-
17	lowing:
18	"§ 374. Critical skill training bonus
19	"(a) The Secretary may provide a bonus, not to ex-
20	ceed \$20,000, to enlisted members who complete training
21	in a skill designated as critical, provided at least four
22	years of obligated active service remain on the member's
23	enlistment at the time the training is completed. A bonus
24	under this section may be paid in a single lump sum or
25	in periodic installments.

- 1 "(b) If an enlisted member voluntarily or because of
- 2 misconduct does not complete his or her term of obligated
- 3 active service, the Secretary may require the member to
- 4 repay the United States, on a pro rata basis, all sums paid
- 5 under this section. The Secretary shall charge interest on
- 6 the reimbursed amount at a rate, to be determined quar-
- 7 terly, equal to 150 percent of the average of the yields
- 8 on the 91-day Treasury bills auctioned during the pre-
- 9 ceding calendar quarter.".
- 10 (b) Conforming Amendment.—The chapter anal-
- 11 ysis for chapter 11 of title 14, United States Code, is
- 12 amended by inserting after the item relating to section
- 13 373 the following:

"374. Critical skill training bonus.".

- 14 SEC. 202. AMEND LIMITS TO THE NUMBER OF COM-
- 15 MANDERS AND LIEUTENANT COMMANDERS.
- Section 42 of title 14, United States Code, is amend-
- 17 ed—
- 18 (1) by striking "The" in subsection (a) and in-
- serting "Except in time of war or national emer-
- 20 gency declared by Congress or the President, the";
- 21 (2) by striking "6,200." in subsection (a) and
- inserting "7,100. In time of war or national emer-
- gency, the Secretary shall establish the total number
- of commissioned officers, excluding commissioned

1	warrant officers, on active duty in the Coast
2	Guard."; and
3	(3) by striking "commander 12.0; lieutenant
4	commander 18.0." in subsection (b) and inserting
5	"commander 15.0; lieutenant commander 22.0.".
6	SEC. 203. EXPANSION OF COAST GUARD HOUSING AU-
7	THORITIES.
8	(a) Definitions.—Section 680 of title 14, United
9	States Code, is amended by adding at the end the fol-
10	lowing:
11	"(5) The term 'eligible entity' means any pri-
12	vate person, corporation, firm, partnership, com-
13	pany, State or local government, or housing author-
14	ity of a State or local government.".
15	(b) Direct Loans and Loan Guarantees.—Sec-
16	tion 682 of title 14, United States Code, is amended—
17	(1) by striking the section heading and insert-
18	ing the following:
19	"§ Direct loans and loan guarantees";
20	(2) by redesignating subsections (a) and (b) as
21	subsections (b) and (c), respectively;
22	(3) by inserting before subsection (b), as redes-
23	ignated, the following:
24	"(a) DIRECT LOANS.—

- "(1) Subject to subsection (c), the Secretary
  may make direct loans to an eligible entity in order
  to provide funds to the eligible entity for the acquisition or construction of housing units that the Secretary determines are suitable for use as military
  family housing or as military unaccompanied housing.
- "(2) The Secretary shall establish such terms
  and conditions with respect to loans made under this
  subsection as the Secretary considers appropriate to
  protect the interests of the United States, including
  the period and frequency for repayment of such
  loans and the obligations of the obligors on such
  loans upon default.";
  - (4) by striking "subsection (b)," in subsection(b), as redesignated, and inserting "subsection (c),";
- 18 (5) by striking the subsection heading for sub-19 section (c), as redesignated, and inserting "(c) DI-20 RECT LOANS AND LOAN GUARANTEES.—".
- 21 (c) CONFORMING AMENDMENT.—The chapter anal-22 ysis for chapter 17 of title 14, United States Code, is 23 amended by striking the item related to section 682 and 24 inserting the following:

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<sup>&</sup>quot;682. Direct loans and loan guarantees.".

## SEC. 204. PROPERTY OWNED BY AUXILIARY UNITS AND

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)	DEDICATED COLELY	EOD ATIVITIADV LICE
<u> </u>	DEDICATED SULELT	FOR AUXILIARY USE.

- 3 Section 821 of title 14, United States Code, is
- 4 amended by adding at the end the following:
- 5 "(d) Subject to the approval of the Commandant:
- 6 "(1) The Coast Guard Auxiliary and each orga-7 nizational element and unit (whether or not incor-8 porated), shall have the power to acquire, own, hold, 9 lease, encumber, mortgage, transfer, and dispose of 10 personal property for the purposes set forth in sec-11 tion 822. Personal property owned by the Auxiliary 12 or an Auxiliary unit, or any element thereof, whether 13 or not incorporated, shall at all times be deemed to 14 be property of the United States for the purposes of 15 the statutes described in paragraphs (1) through (6) 16 of subsection (b) while such property is being used 17 by or made exclusively available to the Auxiliary as 18 provided in section 822.
  - "(2) Personal property owned by the Auxiliary or an Auxiliary unit or any element or unit thereof, shall not be considered property of the United States for any other purpose or under any other provision of law except as provided in sections 821 through 832 and section 641 of this title. The necessary expenses of operation, maintenance and repair or re-

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1	placement of such property may be reimbursed using
2	appropriated funds.
3	"(3) For purposes of this subsection, personal
4	property includes, but is not limited to, motor boats,
5	yachts, aircraft, radio stations, motorized vehicles,
6	trailers, or other equipment.".
7	SEC. 205. COAST GUARD AUXILIARY UNITS AS INSTRUMEN-
8	TALITIES OF THE UNITED STATES FOR TAX-
9	ATION PURPOSES.
10	Section 821(a) of title 14, United States Code, is
11	amended by inserting "The Auxiliary and each organiza-
12	tional element and unit shall be deemed to be instrumen-
13	talities and political subdivisions of the United States for
14	taxation purposes and for those exemptions as provided
15	under section 107 of title 4, United States Code." after
16	the second sentence.
17	TITLE III—LAW ENFORCEMENT,
18	MARINE SAFETY, AND ENVI-
19	RONMENTAL PROTECTION
20	SEC. 301. MARKING OF UNDERWATER WRECKS.
21	Section 15 of the Act of March 3, 1899 (30 Stat.
22	1152; 33 U.S.C. 409), is amended—
23	(1) by striking "day and a lighted lantern" in
24	the second sentence inserting "day and, unless oth-

1	erwise granted a waiver by the Commandant of the
2	Coast Guard, a light"; and
3	(2) by adding at the end "The Commandant of
4	the Coast Guard may waive the requirement to mark
5	a wrecked vessel, raft, or other craft with a light at
6	night if the Commandant determines that placing a
7	light would be impractical and granting such a waiv-
8	er would not create an undue hazard to naviga-
9	tion.".
10	SEC. 302. PORTS AND WATERWAYS PARTNERSHIPS; COOP-
11	ERATIVE VENTURES.
12	Section 4 of the Ports and Waterways Safety Act (33
13	U.S.C. 1223), is amended—
14	(1) by striking "and" after the semicolon in
15	subsection $(a)(4)(D)$ ;
16	(2) by striking "environment." in subsection
17	(a)(5) and inserting "environment;";
18	(3) by adding at the end of subsection (a) the
19	following:
20	"(6) may carry out the functions under para-
21	graph (1) of this subsection, at the Secretary's dis-
22	cretion and on such terms and conditions as the Sec-
23	retary deems appropriate, either solely, or in co-
24	operation with a public or private agency, authority,
25	association, institution, corporation, organization, or

persons, except that a non-governmental entity may
not carry out an inherently governmental function;
and

- "(7) may, for the purpose of carrying out the Secretary's functions under paragraph (1) of this subsection, convey or lease real property under the administrative control of the Coast Guard to public or private agencies, authorities, associations, institutions, corporations, organizations, or persons for such consideration and upon such terms and conditions as the Secretary considers appropriate, except that the term of any such lease shall not exceed 20 years."; and
- 14 (4) by adding at the end the following:
- 15 "(e) Special Provisions Relating to Sub-16 Section (a)(6) and (7).—

17 "(1) Definition of inherently govern-18 MENTAL FUNCTION.—For purposes of subsection 19 (a)(6), the term 'inherently governmental function' 20 means any activity that is so intimately related to 21 the public interest as to mandate performance by an 22 officer or employee of the Federal Government, in-23 cluding an activity that requires either the exercise 24 of discretion in applying the authority of the Gov-

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- ernment or the use of judgment in making a decision for the Government).
- 3 "(2) Disposition of Proceeds from Con-
- 4 VEYANCES AND LEASES.—Amounts collected under
- 5 subsection (a)(7) shall be credited to a special fund
- 6 in the Treasury and ascribed to the Coast Guard.
- 7 The amounts collected shall be available to the Coast
- 8 Guard's 'Operating Expenses' account without fur-
- 9 ther appropriation and without fiscal year limitation,
- and the amounts appropriated from the general fund
- for that account shall be reduced by the amounts so
- collected.
- 13 "(3) Nonapplication of Certain acts.—A
- 14 conveyance or lease of real property under sub-
- section (a)(7) is not subject to the Federal Property
- and Administrative Services Act of 1949 (40 U.S.C.
- 17 471 et seq.), section 321 of the Act of June 30,
- 18 1932 (47 Stat. 412; 40 U.S.C. 303b), or the Stew-
- 19 art B. McKinney Homeless Assistance Act (42
- 20 U.S.C. 11301 et seq.).".

## 21 SEC. 303. REPORTS FROM CHARTERERS.

- Section 12120 of title 46, United States Code, is
- 23 amended by striking "owners and masters" and inserting
- 24 "owners, masters, and charterers".

1	SEC. 304. REVISION OF TEMPORARY SUSPENSION CRITERIA
2	IN SUSPENSION AND REVOCATION CASES.
3	Section 7702(d)(1) of title 46, United States Code,
4	is amended—
5	(1) by striking "if, when acting under the au-
6	thority of that license, certificate, or document—"
7	and inserting "if—";
8	(2) by striking "has" in subparagraph (B)(i)
9	and inserting "has, while acting under the authority
10	of that license, certificate, or document,";
11	(3) by striking "or" at the end of subparagraph
12	(B)(ii);
13	(4) by striking "1982." in subparagraph
14	(B)(iii) and inserting "1982; or"; and
15	(5) by adding at the end of subparagraph (B)
16	the following:
17	"(iv) is a threat to the safety or security
18	of a vessel or a public or commercial structure
19	located within or adjacent to the marine envi-
20	ronment.".
21	SEC. 305. REVISION OF BASES FOR SUSPENSION & REVOCA-
22	TION CASES.
23	Section 7703 of title 46, United States Code, is
24	amended—
25	(1) by striking "incompetence" in paragraph
26	(1)(B);

1	(2) by striking "or" after the semicolon in
2	paragraph (2);
3	(3) by striking "1982." in paragraph (3) and
4	inserting "1982;"; and
5	(4) by adding at the end the following:
6	"(4) has committed an act of incompetence; or
7	"(5) is a threat to the safety or security of a
8	vessel or a public or commercial structure located
9	within or adjacent to the marine environment.".
10	SEC. 306. REMOVAL OF MANDATORY REVOCATION FOR
11	PROVED DRUG CONVICTIONS IN SUSPENSION
12	& REVOCATION CASES.
13	Section 7704(b) of title 46, United States Code, is
14	amended by inserting "suspended or" after "shall be".
15	SEC. 307. RECORDS OF MERCHANT MARINERS' DOCU-
16	MENTS.
17	Section 7319 of title 46, United States Code, is
18	amended by striking the second sentence.
19	SEC. 308. EXEMPTION OF UNMANNED BARGES FROM CER-
20	TAIN CITIZENSHIP REQUIREMENTS.
21	(a) Section 12110(d) of title 46, United States Code,
22	is amended by inserting "or an unmanned barge operating
23	outside of the territorial waters of the United States,"
24	after "recreational endorsement,".

- 1 (b) Section 12122(b)(6) of title 46, United States
- 2 Code, is amended by inserting "or an unmanned barge op-
- 3 erating outside of the territorial waters of the United
- 4 States," after "recreational endorsement,".

### 5 SEC. 309. INCREASE IN CIVIL PENALTIES FOR VIOLATIONS

- 6 **OF CERTAIN BRIDGE STATUTES.**
- 7 (a) Section 5(b) of the Bridge Act of 1906 (33 U.S.C.
- 8 495) is amended by striking "\$1,000." and inserting
- 9 "\$25,000.".
- 10 (b) Section 5(c) of the Act entitled "An Act making
- 11 appropriations for the construction, repair, and preserva-
- 12 tion of certain public works on rivers and harbors, and
- 13 for other purposes", approved August 18, 1894 (33
- 14 U.S.C. 499), is amended by striking "\$1,000." and insert-
- 15 ing "\$25,000.".
- 16 (c) Section 18(c) of the Act entitled "An Act making
- 17 appropriations for the construction, repair, and preserva-
- 18 tion of certain public works on rivers and harbors, and
- 19 for other purposes", enacted March 3, 1899 (33 U.S.C.
- 20 502), is amended by striking "\$1,000." and inserting
- 21 "\$25,000.".
- 22 (d) Section 510(b) of the General Bridge Act of 1946
- 23 (33 U.S.C. 533) is amended by striking "\$1,000." and
- 24 inserting "25,000.".

1	SEC. 310. CIVIL PENALTIES FOR FAILURE TO COMPLY WITH
2	RECREATIONAL VESSEL AND ASSOCIATED
3	EQUIPMENT SAFETY STANDARDS.
4	Section 4311 of title 46, United States Code, is
5	amended—
6	(1) by striking the first sentence of subsection
7	(b) and inserting "(1) A person violating section
8	4307(a) of this title is liable to the United States
9	Government for a civil penalty of not more than
10	\$5,000, except that the maximum civil penalty may
11	be not more than \$250,000 for a related series of
12	violations.";
13	(2) by striking "4307(a)(1)," in the second sen-
14	tence of subsection (b) and inserting "4307(a),":
15	(3) by redesignating paragraphs (1) and (2) of
16	subsection (b) as subparagraphs (A) and (B), re-
17	spectively;
18	(4) by adding at the end of subsection (b) the
19	following:
20	"(2) Any person, including, a director, officer, or ex-
21	ecutive employee of a corporation, who knowingly and will-
22	fully violates section 4307(a) of this title, shall be fined
23	not more than \$10,000, imprisoned for not more than one
24	year, or both."; and
25	(5) by striking "\$1,000." in subsection (c) and
26	inserting "\$5.000.".

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1	SEC. 311. OIL SPILL LIABILITY TRUST FUND; EMERGENCY
2	FUND.
3	Section 6002(b) of the Oil Pollution Act of 1990 (33
4	U.S.C. 2752(b)) is amended by striking "\$50,000,000"
5	and inserting "\$150,000,000".
6	SEC. 312. LAW ENFORCEMENT POWERS.
7	(a) In General.—Chapter 5 of title 14, United
8	States Code, is amended by inserting after section 95 the
9	following:
10	"§ 95a. Law enforcement powers
11	"(a) In General.—Subject to guidelines approved
12	by the Secretary and the Attorney General, members of
13	the Coast Guard may, in the performance of official du-
14	ties—
15	"(1) carry firearms;
16	"(2) make arrests without warrant for any of-
17	fense against the United States committed in their
18	presence, or for any felony cognizable under the laws
19	of the United States if they have reasonable grounds
20	to believe that the person to be arrested has com-
21	mitted or is committing such felony; and
22	"(3) seize property as provided by law.
23	"(b) APPLICATION WITH OTHER AUTHORITY.—The
24	provisions of this section are in addition to any powers

25 conferred by law upon such officers, and not in limitation

- 1 of any powers conferred by law upon such officers, or any
- 2 other officers of the United States.".
- 3 (b) Conforming Amendment.—The chapter anal-
- 4 ysis for chapter 5 of title 14, United States Code, is
- 5 amended by inserting after the item relating to section 95
- 6 the following:

"95a. Law enforcement powers.".

- 7 SEC. 313. CORRECTION TO DEFINITION OF FEDERAL LAW
- 8 ENFORCEMENT AGENCIES IN THE ENHANCED
- 9 BORDER SECURITY AND VISA ENTRY RE-
- 10 **FORM ACT OF 2002.**
- Paragraph (4) of section 2 of the Enhanced Border
- 12 Security and Visa Entry Reform Act of 2002, Public Law
- 13 107–173, is amended by striking subparagraph (G) and
- 14 inserting the following:
- "(G) The United States Coast Guard.".

## 16 TITLE IV—MISCELLANEOUS

- 17 SEC. 401. CONVEYANCE OF LIGHTHOUSES.
- 18 Section 308(c) of the National Historic Lighthouse
- 19 Preservation Act of 2000 (16 U.S.C. 470w-7(c)) is
- 20 amended by adding at the end the following:
- 21 "(4) Lighthouses originally conveyed under
- 22 OTHER AUTHORITY.—Upon receiving notice of an exe-
- 23 cuted or intended conveyance by sale, gift, or any other
- 24 manner of a lighthouse conveyed under authority other
- 25 than this Act, the Secretary shall review the executed or

- 1 proposed conveyance to ensure that any new owner will
- 2 comply with any and all conditions of the original convey-
- 3 ance. If the Secretary determines that the new owner has
- 4 not or is unable to comply with those conditions the Sec-
- 5 retary shall immediately invoke any reversionary interest
- 6 or take such other action as may be necessary to protect
- 7 the interests of the United States.".

### 8 SEC. 402. Loran-C.

- 9 There are authorized to be appropriated to the De-
- 10 partment of Transportation, in addition to funds author-
- 11 ized for the Coast Guard for operation of the Loran-C sys-
- 12 tem, for capital expenses related to Loran-C navigation
- 13 infrastructure, \$25,000,000 for fiscal year 2004. The Sec-
- 14 retary of Transportation may transfer from the Federal
- 15 Aviation Administration and other agencies of the Depart-
- 16 ment funds appropriated as authorized under this section
- 17 in order to reimburse the Coast Guard for related ex-
- 18 penses.

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